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The Director of Central Intelligence
Washington, D.C 20505

Critical Intelligence Problems Committee

DCI/ICS 84-3951
19 November 1984

MEMORANDUM FOR: Members, Critical Intelligence Problems Committee

FROM: Eloise R. Page
Chairman

SUBJECT: Narcotics Report for DDCI (U)

1. As a result of a number of issues raised during the February NFIC discussions of the CIPC Narcotics Study, the DDCI requested that a follow-up report be provided to him examining several inter-related problem areas including: (1) scope and progress of interagency coordination on narcotics intelligence matters, and (2) ways and means to improve qualitatively narcotics intelligence collection. [redacted] 25X1

2. The attached report will be the subject of our 26 November CIPC meeting. It has had the full and active participation of all members of the Working Group, including the A/NIO/Narcotics and representatives of the National Narcotics Border Interdiction System (NNBIS) in the Office of the Vice President. [redacted] 25X1

Eloise R. Page

Attachment:
As stated

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Critical Intelligence Problems Committee

INTERNATIONAL NARCOTICS COORDINATION AND

COLLECTION STUDY

A D D E N D U M

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INTERNATIONAL NARCOTICS COORDINATION AND COLLECTION STUDY

ADDENDUM

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PREFACE

In approving the recommendations included in the CIPC Study on International Narcotics, the DDCI requested that the CIPC develop an additional report examining several questions. These included:

- the necessity for a more effective narcotics coordination structure;
- the need for an interagency, all-source mechanism for managing the overall narcotics intelligence effort;
- the development of more effective intelligence coordination with the Drug Enforcement Administration (DEA); and
- ways and means to improve qualitatively the specific kinds of intelligence information needed to combat the narcotics problem. (C)

In the discussion which follows, the issues dealing with narcotics intelligence coordination have been combined. The issues concerning the advisability of establishing an all-source narcotics intelligence mechanism or "center" and the improvements to be sought in the area of narcotics intelligence collection are discussed separately. (C)

Eloise R. Page
Chairman

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EXECUTIVE SUMMARY

The CIPC International Narcotics Coordination and Collection Study was principally concerned with strengthening the capability of the Intelligence Community to provide intelligence support to international narcotics control policy initiatives and Federal law enforcement activities called for in the current international narcotics control strategy. 25X1

Since the promulgation of this study in April 1984 by the DCI and the National Foreign Intelligence Council (NFIC), there has been considerable improvement in the coordination processes and in institutionalizing coordination structures. 25X1

There are now established interagency fora for the coordination of narcotics intelligence issues, and several new personnel assignments have contributed markedly to coordination, particularly between Intelligence Community agencies and law enforcement organizations. 25X1

The question of the need for an interagency, all-source narcotics intelligence mechanism or "center" has been raised on a number of occasions. However, experience over the past year has demonstrated that the Narcotics Community is functioning increasingly well along established institutional lines. Ad hoc interagency working groups have been constituted to deal with specific narcotics issues, and progress has been made in the implementation of a number of key recommendations included in the CIPC Narcotics Study. The NIO/Narcotics has developed an overview of scheduled production on foreign narcotics issues within the Intelligence Community and the law enforcement organizations. 25X1

Improvement in narcotics intelligence reporting has reflected a continuing expansion of collection efforts on the part of both Intelligence Community organizations and law enforcement agencies. One particularly noteworthy development has been the regularization of intelligence reporting by the Drug Enforcement Administration (DEA). The DEA has provided substantial information to the narcotics intelligence analytic community and has made a major contribution to recent estimative efforts. 25X1

A number of major consumers have identified substantive intelligence gaps which need to be directly addressed by the collectors. The NIO/Narcotics is aware of these problem areas and a substantial portion of the Community's out-year budget programming for Narcotics is directed at bridging or at least narrowing these gaps. 25X1

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Developing broad and timely foreign intelligence support to the federal law enforcement and narcotics interdiction effort will remain of concern to the Community. Although significant progress has been made, continued emphasis will need to be brought to bear on refining the tasking mechanisms for national collection systems in a routine and timely fashion. [redacted] 25X1

The conclusions of the CIPC Narcotics Study noted that among the complex external issues and pressures which would affect the Community's development of a comprehensive long-term program for dealing with the narcotics issue were:

- increasing consumer needs and the divergent roles and requirements of enforcement agencies,
- competition for foreign intelligence production resources from other priority issues,
- the need to ensure the protection of sensitive sources and methods involved in narcotics intelligence collection, and
- the use of national assets and intelligence information in support of criminal investigation, interdiction, and prosecution efforts. [redacted] 25X1

Although there has been a substantial improvement in the area of interagency and interdisciplinary coordination within the narcotics intelligence community, these challenges remain pertinent. [redacted] 25X1

All of the above will require continued and active cooperation between the NIO/Narcotics, the established interagency fora for the discussion of narcotics intelligence issues, and the institutional disciplinary committees (HUMINT, SIGINT, Imagery) of the Intelligence Community Staff. Only by such cooperation can progress be maintained toward the development of comprehensive, all-source collection strategies against the international narcotics target. [redacted] 25X1

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RECOMMENDATIONS

The following recommendations are proposed by the CIPC as a result of this follow-on study:

- A senior officer shall be designated from each collection committee to work closely with the National Narcotics Border Interdiction System (NNBIS) to foster the development of regular contacts with the Intelligence Community within existing legal parameters. [redacted] 25X1

- As appropriate, and consistent with current legal guidelines, the Community shall assist NNBIS in the development of training for NNBIS intelligence analysts. The DDCI shall be kept informed of this effort through the Chairman, CIPC, and the NIO/Narcotics. [redacted] 25X1

- In the absence of any clear and pressing need for a mechanism or "center" to manage the narcotics intelligence effort, the NIO/Narcotics shall continue to take the lead in sponsoring an ad hoc interagency working group approach to specific narcotics issues. [redacted] 25X1

- The NIO/Narcotics shall review the substantive intelligence gaps identified during the course of this study and bring them to the attention of appropriate collection agencies on a priority basis. [redacted] 25X1

In light of the significant improvement in the coordination of narcotics intelligence matters along established institutional lines, no additional recommendations on the coordination process are proposed at this time. [redacted] 25X1

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